

FRESNO LOCAL AGENCY FORMATION COMMISSION (LAFCO)
EXECUTIVE OFFICER'S REPORT

AGENDA ITEM NO. 6

DATE: November 5, 2014

TO: Fresno Local Agency Formation Commission

FROM: David E. Fey, AICP, Executive Officer 

SUBJECT: Approve: New MSR Guideline Policies to LAFCo Policies, Standards, and Procedures Manual

Recommendation:

Approve the proposed MSR guideline policies, Section 340—Municipal Service Review Guidelines to be added to the LAFCo Policies, Standards, and Procedures Manual.

Background

On August 13, 2014, the Commission directed staff to research and present policy options regarding the performance of Municipal Service Reviews (MSR).

On September 10, 2014, staff presented research and analysis of policy options for the Commission to consider and provide staff direction. Staff reviewed MSR policies from various San Joaquin Valley LAFCOs and concluded that each of these LAFCOs have established distinct and viable policies that comply with GC §56430 (MSR statute) within the framework permitted by GC §56300. Based on the presentation, the Commission directed staff to:

1. Develop a list of municipal services;
2. Use this list of services to separate local agencies into categories that describe the level of review and/or frequency of the MSR; and
3. Use these types of categories to develop a tiered MSR review.

Statutory Authority

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH) Government Code §56300 (a) encourages LAFCOs to establish written policies and procedures and exercise their powers pursuant to these policies in a manner that encourages and provides planned, well-ordered, efficient urban development patterns with appropriate consideration of preserving open-space lands and agricultural lands within those patterns.

The CKH §Section 56430 states, "In order to prepare and to update spheres of influence in accordance with Section 56425, the commission shall conduct a service review of the municipal services provided in the county or other appropriate area designated by the commission."

The proposed policy guidelines are intended to comply with the CKH, amend Fresno LAFCo policies to facilitate the efficient preparation of MSRs, and serve as a guide to local agencies about the MSR process. The proposed policies are intended to ensure that LAFCo performs MSRs for all of the local agencies within its jurisdiction and does not propose to exempt any agency from periodic MSRs. However, given the large volume of cities and special districts in Fresno County, the proposed policy allows LAFCo to conduct MSRs "as necessary" as provided in the CKH.

Fresno LAFCo's Experience with MSRs

The first generation of Fresno LAFCo's MSRs was completed by a combination of staff and consultants in order to comply with the 2008 deadline established by the Legislature. Though these MSRs complied with the Act, the Commission has since determined that the value of the report can be improved by employing a more deliberate and thorough approach for staff to perform the subsequent generation of MSRs.

Despite MSRs being essential to the preparation and update of SOIs, Fresno LAFCo's MSRs have largely been initiated *by LAFCo* rather than as requested by local agencies. For example, of the 190+ MSRs approved by LAFCo for its 15 cities and 133 special districts (some on their second updates), only five were performed to support SOI amendments requested by the local agency, 14 resulted in recommendations for sphere amendments based on the analysis alone, and 171 reaffirmed the Commission's previously-adopted SOI for those public agencies.

Analysis

Staff has examined MSR policies and practices of many other LAFCOs, ultimately focusing on Stanislaus and Tulare LAFCOs, in the development of the proposed MSR policies (Exhibit A). Per the Commission's direction, staff has developed draft MSR policies that distinguish between local agencies by the nature of the service(s) they provide. "Municipal Local Agencies" are cities and special districts that provide municipal services generally supportive of growth or are growth-inducing; in contrast, the policy also defines "Non-Municipal Local Agencies" whose services are neither supportive of growth nor are growth-inducing.

The proposed MSR policies also introduce the use of a 20-year planning horizon to guide the Commission's determination of a local agency's probable physical boundaries.

Finally, the proposed MSR policies describe the sequence of actions taken by staff as it prepares the MSRs, reviewing the current MSR, evaluating progress on recommendations, and contacting the local agency as the Commission prepares its MSR. These agencies will be asked to verify whether the current SOI is consistent with its general plan and service plan and if they are not, the Executive Officer will coordinate the schedule to update the SOI through implementation of an MSR.

Recognizing the variety of services and service levels that are provided by local agencies in Fresno County, the proposed policies identify three levels of MSRs to be conducted:

- Level 1 MSRs will provide a detailed review of cities and will evaluate all services provided by those agencies. MSRs will be prepared and updated every five years, or as necessary in conjunction with or prior to updating a city's SOI;
- Level 2 MSRs include special districts that provide municipal services; they may be less detailed than Level 1 MSRs and may only include those factors in GC §56430 that apply to the special districts; and
- Level 3 MSRs will be performed for non-municipal local agencies. The MSR for these agencies may be less detailed than Level 2 MSRs and may only include those factors in GC § 56430 that apply to the special districts.

Exhibit B uses the proposed policy and identifies LAFCo's local agencies segregated by municipal and non-municipal local agencies and distributed into the three proposed tiers.

This table also includes agencies identified as "inactive" in their last MSR. Though the word is frequently employed by LAFCOs to describe a special district that is essentially non-functioning with no board, no budget, and/or no projects, "inactive" is not a condition recognized by statute. In fact, such a special district is more accurately described as "unresponsive," as it continues to exist as a lawful governmental entity and though it may not be active, until it is dissolved other agencies and departments are obligated

to incur time and expense complying with their own statutory obligations (Clerk to the Board, Elections Department, Fair Political Practices Commission, to name a few). If the proposed MSR Policies are adopted by the Commission, staff intends to use the “unresponsive/inactive” determination to seek district modification (Consolidation, Dissolution, Subsidiary District Formation and Merger) or work with the special district to improve its responsiveness and accountability.

The proposed MSR guidelines will provide policies to implement comprehensive MSRs for cities and special districts that provide municipal services that support population or generate population growth. The proposed guidelines will also provide policy that will modify the MSR review process for special districts that provide non-municipal services to account for those agencies that do not provide growth inducing services or that request to amend their SOI boundaries.

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**Proposed Amendments to the Fresno Local Agency Formation Commission's
Policies, Standards and Procedures Manual
November 5, 2014**

107 MUNICIPAL SERVICE REVIEW POLICY (new policy)

01 Background

Pursuant to Government Code (GC) §56430(a)(and as amended), in order to prepare and to update spheres of influence (SOI) in accordance with GC § 56425, the Commission shall conduct a service review of the municipal services. A municipal service review (MSR) is a comprehensive study prepared by LAFCo designed to inform local agencies, the community, and LAFCo about municipal services provided by local agencies within a designated geographic area. LAFCo evaluates the municipal services provided by one or more local agencies, makes determinations based upon this information and often recommends actions to promote the efficient provision of those services.

An MSR is required in order to prepare (that is, incorporating a new city or forming a new special district) or update (meaning amending) an SOI. An MSR need not be prepared if no action to prepare or update a SOI is proposed, though LAFCo may choose to prepare a MSR at its discretion.

Pursuant to the Government Code, LAFCo must make the following written determinations regarding the following areas:

1. Growth and population projections for the affected area.
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence (see Policy 106, LAFCo DUC Policies).
3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.
4. Financial ability of agencies to provide services.
5. Status of, and opportunities for, shared facilities.
6. Accountability for community service needs, including governmental structure and operation efficiencies.
7. Any other matter related to effective or efficient service delivery, as required by commission policy.

An MSR concludes with adoption of the determinations by the Commission. While the Commission is not required by law to make any changes to a SOI based upon MSRs, the Commission may at its discretion opt to shrink or expand an SOI, or approve, deny, or approve with conditions any change of organization or reorganization impacting the governmental agency as a result of the information contained in the MSR. The Commission's determinations

may result in recommendations to the subject local agency regarding the areas specified by the statute. When recommendations are made, they will be conveyed to the local agency for response and/or action.

02 MSR Goals

The goal of the Fresno LAFCo MSR program is to provide cities and special districts with an assessment on their provision of services, make recommendations regarding areas of improvement, and determine whether or not an agency is equipped to effectively provide services within its existing or expanded SOI.

In order to achieve this goal, MSRs will:

- Evaluate a local agency—including, but not limited to, services delivered by the agency or other agencies, the agency's compliance with its principal act, activities of its board of directors, the agency's managerial practices, sufficiency of its annual budget, presence of an agency's long-range plan for services, opportunities for public participation with district board meetings, and the board's compliance with "sunshine" laws, such as the Brown Act—in order to present thoughtful and accurate information in support of Commission determinations;
- Provide recommendations to encourage effective and efficient municipal service delivery; and
- Build and maintain effective relationships between LAFCo and local agencies.

LAFCo actively encourages local agencies affected by these policies to include LAFCo at the beginning of any city planning application that may result in an annexation or SOI amendment or extension of services.

03 Discussion

Municipal Services and Local Agencies

The term "municipal services" relates to services provided by cities and many special districts to relatively dense populations at comparatively high levels of service, including:

- Public safety (police, fire, building inspection, etc.);
- Local streets, roads, transit, and airports;
- Public utilities (usually solid waste, wastewater collection and/or treatment, domestic water and electricity);
- Land use authority including planning, code enforcement, and building code enforcement;
- Parks and recreation;
- Public Facilities;
- Road, Right-of-way maintenance;
- Flood control; and
- Water supply, drainage, storage, and conservation.

In contrast, other types of services are not considered “municipal,” although they relate to necessary services that are provided within a geographic area under the authority of the California Code. These services do not in themselves facilitate or induce growth. These “non-municipal” special districts typically do not frequently request or experience modifications to their district service boundaries or update sphere of influences. Non-municipal special district services include, but are not limited to:

- Cemetery districts;
- Conservation districts;
- Drainage districts;
- Flood Control districts;
- Hospitals districts;
- Irrigation districts;
- Levee districts;
- Memorial districts;
- Mosquito abatement and pest control districts;
- Reclamation; and
- Resource conservation districts

SOI Planning Horizon

As described in Government Code Section 56076, a "Sphere of influence" means a plan for the probable physical boundaries and service area of a local agency, as determined by the Commission. Determining a local agency's SOI is a significant role of the LAFCo. The Commission will determine the probable physical boundaries of the agency using a 20-year planning horizon, meaning the probable expansion of the agency's service area within 20 years of the SOI approval. The Commission will evaluate proposed SOI amendments in light of many of the local agency's own adopted plans and policies including, but not limited to, its general or master plan and related CEQA documents, service plans, annual budgets, fee structure, and capital improvement plans.

Minor Amendments

Minor amendments to a SOI that are not substantial may at the Commission's sole discretion be approved without an MSR if they meet all of the following criteria:

- The requested amendment is either less than 40 acres or less than 5 percent of the total acreage of the area located within the subject agency's existing SOI, whichever is more, inclusive of incorporated territory;
- There are no objections from other agencies that are authorized to provide the services the subject agency provides and whose SOI underlies or is adjacent to the subject territory; and
- The territory subject to the minor amendment and the LAFCo action on the SOI amendment is within the scope of a previously-approved CEQA document, for which the subject local agency is the lead agency under CEQA; or

- The proposed minor amendment is solely intended to accommodate planned public facilities or public services.

Environmental Determination

Local agencies that request a SOI amendment associated with general or master plan growth projections, that will trigger a MSR will be the lead agency as defined by the California Environmental Quality Act (CEQA) (GC §21067). The lead agency has the principal responsibility for carrying out or approving a project which may have a significant affect upon the environment. The lead agency will conduct all necessary environmental determination as appropriate under CEQA (i.e., notice of exemption, negative declaration, environmental impact report). Under this circumstance, LAFCo will be considered the responsible agency as defined by CEQA guidelines (GC §21069). This relationship should be clearly identified in the lead agency's CEQA documentation, as well as the requested actions (annexations and/or detachments) anticipated by the lead agency.

In the event that LAFCo initiates the MSR, it will be the lead agency and will prepare the appropriate documentation pursuant to the CEQA. Early coordination between the applicant and LAFCo is essential.

MSR Preparation

The Commission shall conduct a MSR before, or in conjunction with, but no later than the time it is considering an action to establish or update an SOI.

The Executive Officer will assess municipal and non-municipal local agencies' SOI every five years, or as necessary, by reviewing the current MSR, evaluating progress on recommendations, and contacting the city or special district to determine its interest in updating its SOI. These agencies will be asked to verify whether the current SOI is consistent with its general plan and if it is not, will coordinate the schedule to update the MSR and SOI.

If staff determines that an amendment to an SOI may be necessary, it may provide local agencies with an MSR questionnaire for them to complete and may request additional information. Once this information is received, staff will prepare a draft MSR.

The adoption of a MSR is not subject to a statutory public hearing (GC §56430). However, to allow for public participation that demonstrates a transparent decision-making process, the following actions will take place:

- The draft MSR shall be posted on the Commission's website with a minimum 21-day public review period;
- Notice of the public review period will be posted at the office of Fresno LAFCo, Clerk of the Board of Supervisors Office and posted on the Commission's website;
- Notice will be mailed or e-mailed to the subject local agency to be posted in its jurisdiction.

04 MSR Policies

The following policies will assist LAFCo staff in preparing MSRs and complying with the Act. These policies are based on circumstances unique to Fresno LAFCo and as such will ensure that municipal services are evaluated in an orderly, logically, and efficient manner.

Policy: Local agencies are classified into two categories:

- “Municipal Local Agencies” including cities and special districts that provide municipal services; and
- “Non-municipal Local Agencies” which include special districts that provide non-municipal services.

Policy: The SOI of Municipal Local Agencies should reflect a 20-year planning horizon and may include additional areas that may relate to the agency’s planning. This boundary shall be reviewed and either affirmed or, if necessary, updated on average of every five years thereafter.

Policy: Recognizing the variety of services and service levels that are provided by local agencies in Fresno County, the Commission identifies three levels of MSRs:

- **Level 1** MSRs will provide a detailed review of cities and will evaluate all services provided by those agencies. MSRs will be prepared and updated every five years or as necessary in conjunction with or prior to updating a city’s SOI.
- **Level 2** MSRs include special districts that provide municipal services; they may be less detailed than Level 1 MSRs and may only include those factors in GC §56430 that apply to the special districts.
- **Level 3** MSRs will be performed for non-municipal local agencies. The MSR for these agencies may be less detailed than Level 2 MSRs and may only include those factors in GC § 56430 that apply to the special districts.

Policy: MSRs may be updated independently from an SOI modification, either to facilitate review of an agency’s service deficiencies or in response to other LAFCo actions.

Policy: The Commission reserves the right to have an MSR prepared by a consultant under contract to the Commission and associated expenses may be borne by the requesting local agency.

Policy: An SOI that is not changed may be affirmed by the Commission without an MSR.

EXHIBIT "B" - TIERED MSR PROGRAM

Level 1 MSR - Municipal Service Districts (15 Cities)

City Name:	Services	MSR Scheduled Update
Clovis	Municipal Services	10/10/2012
Coalinga	Municipal Services	9/12/2012
Firebaugh	Municipal Services	9/22/2012
Fresno	Municipal Services	10/10/2012
Fowler	Municipal Services	7/11/2012
Huron	Municipal Services	7/18/2018
Kerman	Municipal Services	8/22/2012
Kingsburg	Municipal Services	7/11/2012
Mendota	Municipal Services	8/22/2012
Orange Cove	Municipal Services	10/10/2012
Parlier	Municipal Services	8/24/2016
Reedley	Municipal Services	9/5/2017
San Joaquin	Municipal Services	8/22/2012
Sanger	Municipal Services	10/10/2012
Selma	Municipal Services	7/11/2012

Level 2 MSR - Municipal Service Districts (52 Municipal Service Special Districts)

District Name:	Services	MSR Scheduled Update
Community Service District		
Big Creek CSD	Street lights, municipal water, road maintenance, and snowplowing	9/28/2016
Biola CSD	Street lighting, solid waste, water, sewer, storm drainage	8/7/2018
Bluffs CSD	Landscape Maintenance and Lighting Services	9/28/2016
Caruthers CSD	Street lights, water, sewer, storm drainage, parks and recreation, and landscape maintenance	9/28/2016
Del Rey CSD	Street lights, water, sewer, solid waste, storm drainage, and park maintenance	7/11/2012
Easton CSD	Street Lighting, Storm Drainage, Recreation and Park, and Landscape Maintenance Services	9/28/2016
Lanare CSD	Water, community center	12/5/2012
Laton CSD	Street lights, water, sewer, solid waste, fire protection	9/28/2016
Sierra Cedars CSD	Water, snow removal, and road maintenance	9/28/2016
County Service Areas		
CSA No. 1	Water, Sewer, Snow Removal	9/28/2016
CSA No. 2	Park Maintenance	3/16/2016
CSA No. 5	Water and Recreational activities	3/16/2016
CSA No. 7	Drainage and Street Lighting	9/28/2016
CSA No. 10	Water, street light, landscape, road maintenance, wetland monitoring	9/28/2016
CSA No. 14	Water, street lighting, and storm drainage	9/28/2016
CSA No. 18	Light service in CALWA area	3/16/2016
CSA No. 19	Street lighting (six lights)	3/16/2016
CSA No. 23	Water	3/16/2016
CSA No. 30	Water, sewer, street lighting, and garbage removal	9/28/2016
CSA No. 31	Fire Protection, recreation, sewer, open space maintenance	9/28/2016
CSA No. 32	Water, sewer, street lighting, and garbage removal	9/28/2016
CSA No. 33	Lighting in Malaga Area	9/28/2016
CSA No. 34	Full range of governmental services.	9/28/2016
CSA No. 35	Road Maintenance, Snow removal, Storm drainage, and land scape maintenance - Entire County of Fresno	3/16/2016
CSA No. 38**	It is anticipated that CSA No. 38 will be dissolved in early 2008, and all of its assets and service obligations will be transferred to Merced County- Zero sphere	
CSA No. 39	Water service	6/6/2017
CSA No. 43	Water, street lights, and park maintenance	9/28/2016
CSA No. 44	Street lighting	1/16/2019
CSA No. 47	Community water and sewer services	9/28/2016
CSA No. 49	Water for farming community of O'Neill	3/16/2016
CSA No. 50	Fire Suppression and Emergency medical response, volunteer Fire Department	3/16/2016
CSA No. 51	Water Service	9/28/2016

Fire Protection Districts		
Bald Mountain Fire	Fire Protection	6/13/2012
Fig Garden fire	Fire Protection	6/13/2012
Fresno County Fire	Fire Protection	8/7/2018
North Central fire	Fire Protection	6/13/2012
Orange Cove Fire	Fire Protection	6/13/2012
Police Protection		
Fig Garden Police Protection District	Police Service	12/8/2015
Orange Cove Police Protection District	Police Service	12/8/2015
Public Utilities District		
Pinedale Public Utility	Street lights, sewer, street sweeping, landscape maintenance	10/10/2012
Riverdale Public Utility	Street lights, water, sewer, storm drainage, solid waste disposal, fire protection.	8/22/2012
Tranquility Public Utility	Street lights, sewer, street sweeping, storm drainage	8/22/2012
Sanitation District		
Selma-Fowler-Kingsburg County Sanitation	Sanitation services	8/22/2012
Waterworks Districts		
Waterworks District No. 18	Community of Friant, Lakeview Estates (Mira Bella) - to 800 landowners	8/24/2016
Waterworks District No. 37	Water and Fire Protection	2/9/2016
Waterworks District No. 38	Water, Sewer and Fire Protection	2/9/2016
Waterworks District No. 40	Water, Sewer and Fire Protection	2/9/2016
Waterworks District No. 41	Water, Sewer, and Fire Protection	2/9/2016
Waterworks District No. 42	Water	2/9/2016
Water District (County)		
Freewater County	Irrigation water for agricultural purposes	3/13/2018
Malaga County Water	Water, sewer, park & recreation operation	10/9/2012
Pinedale County Water	Water, wastewater, solid waste collection	10/9/2012

Level 3- MSR Non-Municipal Services (67 Non-Municipal Special Districts)		
District Name:	Services	MSR Scheduled Update
Cemetery District		
Clovis Cemetery	Burial and Interment of Human Remains	6/10/2015
Coalinga-Huron Cemetery	Burial and Interment of Human Remains	6/10/2015
Dunlap Cemetery	Burial and Interment of Human Remains	6/10/2015
Fowler Cemetery	Burial and Interment of Human Remains	6/10/2015
Kingsburg Cemetery	Burial and Interment of Human Remains	6/10/2015
Oak Grove	Burial and Interment of Human Remains	6/10/2015
Parlier Cemetery	Burial and Interment of Human Remains	6/10/2015
Reedley Cemetery	Burial and Interment of Human Remains	6/10/2015
Sanger/Del Rey Cemetery	Burial and Interment of Human Remains	6/10/2015
Selma Cemetery	Burial and Interment of Human Remains	6/10/2015
Squaw Valley Cemetery	Burial and Interment of Human Remains	6/10/2015
Washington Colony	Burial and Interment of Human Remains	6/10/2015
Conservation District		
Kings River Conservation	Planning for the proper management of water within its service area	7/16/2019
Drainage District		
Camp 13 Drainage District	Enables lands to participate in the regional Grassland Bypass Project - Ag Districts - No assets or need for infrastructure.	5/9/2017
Silver Creek Drainage*	Appears to be inactive and a non-user of corporate powers	5/9/2017
Panoche Drainage	Drainage Services	1/12/2016
Flood Control District		
Fresno Metropolitan Flood Control	Flood Control and Drainage, Fresno and Clovis east of the mountains and foothills	6/18/2019
Irrigation Districts		
Consolidated Irrigation	District provides Kings River water for irrigation delivery and groundwater recharge	10/10/2012
Fresno Irrigation	Irrigation, groundwater recharge, and direct delivery to the Cities of Fresno and Clovis' Public Water Treatment Plants.	7/11/2012
Hills Valley Irrigation	The District provides water for agricultural irrigation.	10/10/2012
James Irrigation	Water for agricultural irrigation	10/10/2012
Orange Cove Irrigation	Provides retail water service and operates a small hydroelectric facility at Friant Dam. Restricted to only serve agricultural lands. (consolidation with Tri-Valley Water and Valley Irrigation Districts)	7/11/2012
Riverdale Irrigation	District provides irrigation water for agricultural uses.	7/11/2012
Tranquility Irrigation	District provides pumped groundwater for agricultural irrigation and domestic uses	7/11/2012

Levee District		
Lower San Joaquin Levee District	Not the Principal County - operation, maintenance and repair of levees and other flood control facilities	
Mosquito Abatement District		
Coalinga-Huron Mosquito Abatement District	Mosquito suppression and control, and mosquito source reduction.	10/9/2018
Consolidated Mosquito Abatement District	Mosquito and Mosquito-borne Disease Surveillance and Control	10/10/2017
Fresno Mosquito & Vector Control District	Mosquito Suppression and Control	10/10/2017
Fresno-Westside Mosquito Abatement	Mosquito Control, Vector-borne disease surveillance and control	10/10/2017
Pest Control District		
Central Valley Pest Control District	Pest Control	4/11/2017
West Fresno County Red Scale Protective District	Control and eradication of citrus pests.	8/22/2012
Reclamation		
NO. 1606	Obtain and provide water, maintain levees, and flood control	4/11/2017
No. 801*	District is inactive.	4/11/2017
Resource Conservation		
Sierra Resource Conservation District	Technical assistance services from the USDA Natural Resources Conservation Service	7/11/2012
Firebaugh Resource Conservaiton District*	Technical assistance services from the USDA Natural Resources Conservation Service	5/18/2016
James Resource Conservation District*	Technical assistance services from the USDA Natural Resources Conservation Service	5/18/2016
Panoche Resource Conservation District*	Technical assistance services from the USDA Natural Resources Conservation Service	5/18/2016
Poso Resource Conservation District*	Technical assistance services from the USDA Natural Resources Conservation Service	5/18/2016
Tranquillity Resource Conservation District*	Technical assistance services from the USDA Natural Resources Conservation Service	5/18/2016
Westside Resource Conservation District	Enables landowners within its boundaries to receive technical assistance services from the USDA Natural Resources Conservation Service	9/12/2012
Hospital Districts		
Coalinga-Hospital	Hospital and Health Care Services	7/11/2017
Kingsburg Hospital	Hospital and Health Care Services	N/A
Selma Health Care**	Hospital and Health Care Services	7/11/2017
Sierra-Kings Hospital	Hospital and Health Care Services	7/11/2017
Library District		
Coalinga-Huron Library	Public Library Operation	5/9/2017
Fresno County Library District	Public Library Operation	*N/A
Memorial District		
Clovis Memorial	Memorial Building Operation and Recreation Services	6/28/2016
Riverdale Memorial	Memorial Building Operation and Recreation Services	9/28/2016
Recreation and Parks District		
Calwa Recreation and Park	Recreation and Parks	4/11/2017
Coalinga-Huron Recreation and Park	Recreation and Parks	10/9/2018
Water Districts (California)		
Broadview Water*	None - Annexed to Westlands Water District - March 16, 2005	3/13/2018
Farmers Water	Irrigation Water - to 4 irrigators	10/9/2018
Firebaugh Canal Water	Irrigation Water - to 45 landowners	12/5/2012
Fresno Slough Water	Irrigation Water - 2 Landowners- Angiola Water and Tranquillity Irrigation District	8/7/2018
Garfield Water	Irrigation Water	8/22/2012
International Water*	Inactive District - One Family Owned Farm	3/13/2018
Kings River Water	Irrigation Water - maintains the channels and levees of the Kings River downstream of Pine Flat Dam	7/16/2019
Liberty Water	Irrigation Water - Communities of Riverdale and Laton	8/22/2012
Mercy Springs Water	Water - 95% of land within the District is owned by Panoche Drainage District	12/5/2012
Mid-Valley Water*	Irrigation Services - Inactive District - 32 Landowners	3/13/2018
Oro Loma Water*	Irrigation Services - Minimally Active District	3/13/2018
Panoche Water	Subsurface drainage and runoff facilities - Utilizes Panoche Water District staff and outside contractors	8/22/2012
Pleasant Valley Water*	Securing water contracts with the State of California and/or the Bureau of Reclamation. There is no record of the District ever providing service.	12/5/2012
Raisin City Water	Irrigation Water - Community of Raisin City	8/22/2012
Stinton Water*	Irrigation Canal Maintenance - Serves no population	3/13/2018
Tri-Valley Water	Irrigation Water - to 6 landowners	8/22/2012
Westlands Water	Irrigation Water, Drainage - to 600 landowners	8/22/2012
Wildren Water*	Irrigation Services, to 1 single landowner	3/13/2018

* 2007 MSR Determined - Local Agency is Inactive

**2007 MSR Recommends Zero SOI

Inactive District - Fresno County				
District Name:	Services	District Issues	MSR Recommendation	Status for next Step:
Broad View Water (California)	Water	Annexed into Westlands Water in 2005 / NO SOL		Eligible to Dissolve or Consolidate with Westlands Water District.
CSA No. 10	Water Service, Street Light Land scape, and road maintenance and wetland monitoring	In active: located east of the City of Clovis SOL : Bulard and Highland. Second area: Shaw and Academy		BO5 manages District Operations; will need to verify District Activity
CSA No. 38	Provide potable water near Dos Palos in Merced County	Operation with shared with Merced County	Dissolution of the District	Dissolve District (Update map online) per staff report.
CSA No. 51		Failed Prop. 218		Consolidation.
Firebaugh Resource Conservation District		Inactive - does not have a board.		Dissolve
International Water District		Inactive		Consolidation.
James Resource Conservation District		Inactive		????
Lanare CSD		Receivership		
Mercy Spring Water District		Inactive		
Mid Valley Water District		Inactive - does not have available water		Dissolution
Oro Loma Water District		inactive		consolidation
Panochle Resource Conservation District		inactive -		
Pleasant Valley Water		inactive		
Poso Resource Conservation District				
Reclamation District No. 801		Refused a Public records Act request		
Reclamation District No. 1606		No Issues		Consolidation with James Irrigation District
Silver Creek Drainage		Large SOL: Inactive District		Dissolution
		Consolidation with Fresno County		
Tranquillity Irrigation District		Water District		Consolidation
Tranquillity Resource Conservation District		Conservation group		
		inactive and no water to westlands		
Wildren Water District		Water District		Consolidation