# FRESNO LOCAL AGENCY FORMATION COMMISSION (LAFCO) EXECUTIVE OFFICER'S REPORT

| CONSENT | <b>A</b> GENDA | ITEM NO      |  |
|---------|----------------|--------------|--|
| CONSENT | AGLINDA        | II LIVI IAU. |  |

DATE: December 13, 2023

TO: Fresno Local Agency Formation Commission

FROM: Brian Spaunhurst, Executive Officer

BY: Juan Lara, LAFCo Analyst III

SUBJECT: Consider Approval - City of Sanger "Somerset Reorganization." A proposed

reorganization consisting of the detachment of approximately 109 acres from the Fresno County Fire Protection District, the Kings River Conservation District, and the Consolidated Irrigation District and annexation of this territory to the City of Sanger, said territory being located on the south side of North Avenue in-

between Bethel and Greenwood Avenues. (LAFCo File No. RO-23-04)

Applicant: City of Sanger

Landowners/Parties of Real Interest (100% Consent): City of Sanger, James F. & Stacey Cook TRS, Gurkirat S Toor.

(This proposed reorganization has been placed on the consent agenda without notice pursuant to Govt. Code sec. 56662(a) because the territory is uninhabited, no affected local agency has submitted a written demand for notice and hearing, and all property owners have consented in writing to the annexation.)

## **RECOMMENDATION: Approve by Taking the Following Actions:**

#### Action 1:

A. Acting as Responsible Agency pursuant to California Environmental Quality Act ("CEQA") Guidelines, find that prior to approving the proposed reorganization, the environmental effects of the Proposal as shown in the CEQA documents prepared, adopted, and submitted by the Lead Agency, were reviewed and considered, and determine these documents to be adequate pursuant to CEQA Guidelines section 15096.

#### Action 2:

- B. Find that the proposed reorganization is consistent with LAFCo Policies and the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("CKH").
- C. Find pursuant to CKH and information in the record that:

- a. The territory is uninhabited; and
- b. All landowners and affected agencies have consented to the reorganization.
- D. Assign the distinctive short form designation "Somerset Reorganization" and approve the reorganization subject to the following conditions of approval:
  - a. Pursuant to Fresno LAFCo Policy 108-07, the Executive Officer shall record the approved application if all conditions have been satisfied and once he or she has determined that the facts pertaining to the application during the time of recording are materially similar to those facts considered by the Commission when the application was approved. Facts, as used in the proceeding sentence, is defined to include, but is not limited to, whether or not the proposed project is materially similar to the project described in any application before the Commission.
  - b. Ownership of land permitting, the annexation shall include the full-width right-of-way along North, Greenwood, and Bethel Avenues along the annexation boundary, including the North Avenue right-of-way segment west of the annexation boundary and including the North/Bethel Avenue intersection.
  - c. Submit a revised Map and Legal Description adequate to file with the State Board of Equalization.
- E. Waive further Conducting Authority Proceedings and order the reorganization subject to the requirements of CKH.

## **Executive Summary**

On August 3, 2023, the City of Sanger adopted Resolution No. 2023-40 requesting the Commission to begin proceedings for the "Somerset Reorganization" to detach approximately 109 acres from the Fresno County Fire Protection District, the Kings River Conservation District, and the Consolidated Irrigation District and annex it to the City of Sanger.

## **Proposal/Land Use**

- The proposal consists of the detachment of approximately 109 acres from the Fresno County Fire Protection District, the Kings River Conservation District, and the Consolidated Irrigation District and annexation to the City of Sanger.
- Information related to the proposals affected territory, land use, proposed development, special districts, surrounding areas, and existing/proposed services can be found on **Attachment A.**
- The affected territory is within the City of Sanger sphere of influence (Attachment B) and is contiguous to the Sanger city limits (Attachment C).
- The proposal is currently zoned AE-20 (Exclusive Agricultural) and has been prezoned to the Sanger R-1-6 (Single-Family Residential), RM-2.5 (Low Density Multiple Family

Residential), and RSC (Recreation, Schools, and Conservation) zone districts by Prezone City Ordinance No. 2023-05.

- The territory is uninhabited.
- The proposal is consistent with the Sanger General Plan Land Use Plan.

## **Consistency with LAFCo Policies, Standards, and Procedures**

- The County has determined that the proposal is consistent with the Memorandum of Understanding (Master Tax Sharing Agreement) and the Standards for Annexation between the City of Sanger and County of Fresno.
- The proposal is subject to the 10-year property tax allocation agreement between the City of Sanger and the Fresno County Fire Protection District set to expire on November 20, 2024.
- The proposal is consistent with the CKH and LAFCo Policies, Standards, and Procedures, including, but not limited to, sections 100 and 200.
- All properties within the proposal have been prezoned to the Sanger R-1-6 (Single-Family Residential), RM-2.5 (Low Density Multiple Family), and RSC (Recreation, Schools, and Conservation) zone districts by Pre-zone City Ordinance No. 2023-05.
- The City of Sanger is within the South Kings GSA and has a Groundwater Recharge Plan in place.

#### Revenue & Tax Code

Fresno County has determined that proposed Somerset Reorganization involving the annexation of 109 acres is consistent with the with the Standards of Annexation of the Amended and Restated Memorandum of Understanding (Master Tax Sharing Agreement) between the City of Sanger and County of Fresno, therefore, no further tax negotiations are necessary pursuant to Revenue and Tax Code section 99b.

## Relationship to Regional Housing Goals and Policies

The proposal will assist the city in its goal of achieving its fair share if regional housing needs by resulting in 197 single-family dwellings and 293 small-lot single family dwellings.

#### **Sustainable Groundwater Management Act**

California's Sustainable Groundwater Management Act ("SGMA") was signed into law by former Governor Edmund G. Brown Jr. on September 16, 2014. This three-part legislation requires local agencies to develop groundwater sustainability plans that are compatible with their regional economic and environmental needs. SGMA creates a framework for sustainable local groundwater management for the first time in California's history.

SGMA requires local agencies to form Groundwater Sustainability Agencies ("GSAs") in local groundwater basins by June 2017 and requires the adoption of Groundwater Sustainability Plans ("GSPs") for groundwater basins deemed high priority by year 2020. The South Kings GSA will represent the City of Sanger.

### **Environmental Determination**

The City of Sanger, acting as "Lead Agency" under CEQA, adopted a Mitigated Negative Declaration for the Somerset Residential Community filed with the Fresno County Clerk's office on May 24, 2023, Document No. E202310000151, consistent with the requirements of CEQA. The Mitigated Negative Declaration determined the project would not have a significant impact on the environment including impact on matters such as air quality, water consumption, loss of agricultural and city service/infrastructure, therefore, the preparation of an Environmental Impact Report is not required.

As "Responsible Agency", the Commission is required to review and consider the City's environmental documents prior to taking its action. If the Commission determines that these documents are adequate, pursuant to CEQA, it may make the required findings provided under "Recommendations" above.

Pursuant to CEQA Guidelines section 15096(i), if the Commission determines that these documents are adequate, a Notice of Determination will be prepared and filed with the County of Fresno Clerk's office in compliance with section 21152 of the Public Resources Code.

### Costs and Other Changes Affecting Residents or Landowners

None reported by the City of Sanger staff.

#### Agencies and Individuals Submitting Comments

- Paul Nerland, Fresno County Administrative Officer
- Cesar Gonzalez, IT Analyst, Fresno County Elections Department
- David Padilla, Branch Chief, Caltrans-District 6
- Bryant Vandervelde, Supervising Cadastral Tech, Fresno County Assessor's Office
- Melissa Scroggins, Executive Assistant, Fresno County Public Library
- Levin Tsuda, Environmental Health Specialist II, Environmental Health Division

## **Territory Boundaries**

The boundaries of the proposed annexation **are not** definite and certain, and the County Assessor has determined that the map and legal description **are not adequate** to file with the State Board of Equalization.

#### Registered Voter Data

The County of Fresno Elections Office reported that there were **three** registered voters in the affected territory.

### Compliance with the Requirements of CEQA

**Lead Agency**: City of Sanger **Level of Analysis**: Initial Study

**Finding**: Mitigated Negative Declaration (See Environmental Documents at <a href="https://www.fresnolafco.org">www.fresnolafco.org</a> under the Hearing and Workshops tab in the December 13, 2023,

file).

## **Individuals and Agencies Receiving this Report**

- LAFCo Counsel
- Bernard Jimenez, Planning and Resources Management Officer
- Kings River Conservation District
- Fresno County Fire Protection District
- Derek Sylvester, Senior Planner, City of Sanger

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## **Attachment A**

## **PROPOSAL INFORMATION**

## 1. <u>Affected Territory</u>

| Acreage:                          | 109  |  |
|-----------------------------------|--|--|
| Current Land Use:                 | AE-20 (Exclusive Agricultural)                   |  |
| Number of Residences/ Population: | Residents: 3/ Population: 3 estimated            |  |
| Registered Voters:                | Voters: 3  |  |
| Assessor Parcel Number(s):        | 332-090-26,332-090-03,332-090-17, 332-<br>090-27 |  |

- 2. <u>Proposed Development</u> The affected territory will be developed with 490 single-family residential lots.
- 3. <u>Surrounding Territory</u> Residential/Public Facilities to the north, east, Agricultural to south and west
- 4. <u>Existing Service Agencies and Proposed Service Changes</u>

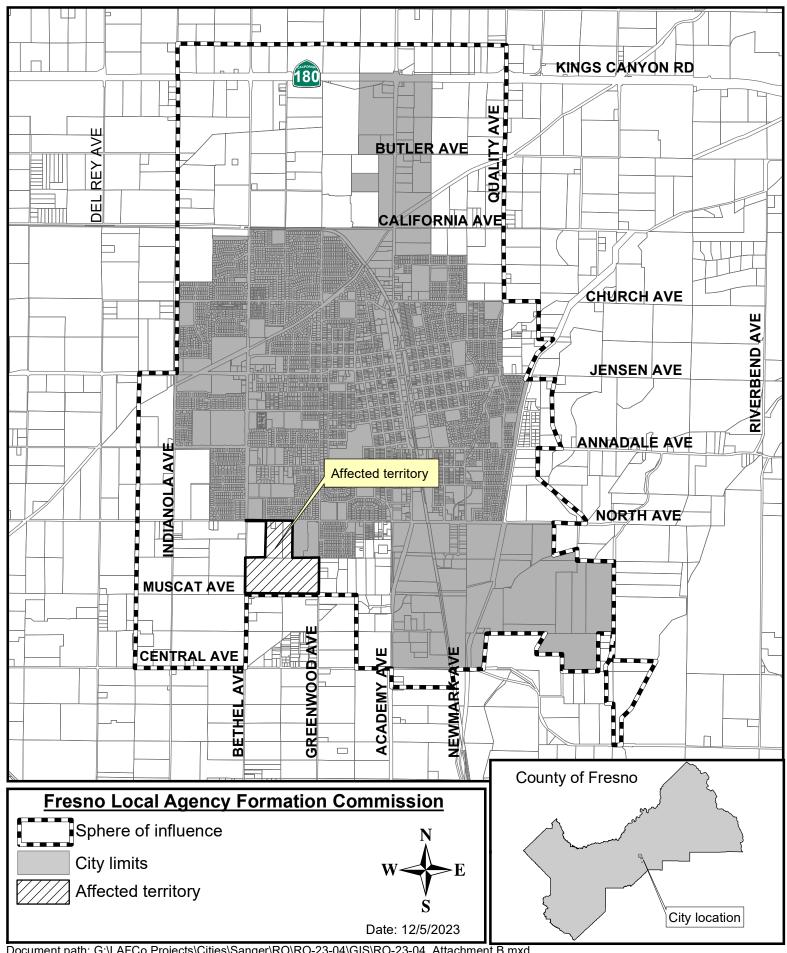
| Service         | Existing Service                       | Change                 |
|-----------------|--|------------------------|
| Water           | Wells/ Groundwater                     | City of Sanger         |
| Sewer           | Private Septic                         | City of Sanger         |
| Fire Protection | Fresno County Fire Protection District | Sanger Fire Department |

(See Service Plan on our website at www.fresnolafco.org)

5. <u>Cities and Districts Included Wholly or Partially Within the Affected Territory</u>

| Fresno County                           | Fresno County Library                      |  |
|---|--|--|
| Sanger-Del Rey Cemetery District        | Fresno County Fire Protection District     |  |
| County Service Area No. 35              | Fresno Metropolitan Flood Control District |  |
| Kings River Conservation District       | Consolidated Mosquito Abatement District   |  |
| State Center Community College District | County School Service                      |  |
| Sanger Unified School District          | Consolidated Irrigation District           |  |
| West Fresno Red Scale Pest Control      |  |  |
| District                                |  |  |

## Attachment B



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# Attachment C

